18 Low Avenue, Concord, NH 03301-4971 • <u>advocacy@drcnh.org</u> • drcnh.org (603) 228-0432 • (800) 834-1721 voice or TTY • FAX: (603) 225-2077

October 22, 2009

By Electronic Mail and First Class Mail

Commissioner Virginia Barry Department of Education 101 Pleasant Street Concord, NH 03301

Commissioner Nicholas Toumpas Department of Health and Human Services 129 Pleasant Street Concord, NH 03301

RE: Interagency Agreement Required by RSA 186-C:7-a

Dear Commissioners Barry and Toumpas:

In reviewing the recent revisions to the Interagency Agreement between your two agencies, I noticed several inconsistencies with the statute requiring the revisions. The revisions to the agreement which were signed by Commissioners Toumpas and former Commissioner Tracy on December 31, 2009, were required by HB 766 (2008). HB 766 amended a number of sections of RSA 186-C, the state special education statute. RSA 186-C:7-a was and is the interagency agreement section. An effective interagency agreement is also required by IDEA. The legislation was carefully crafted over many months, however the changes to the agreement fall short of and violate the legislation. The following are several of the major problems with the agreement.

First, the development/input process was not followed. RSA 186-C:7-a (IV) required that prior to adopting any revisions or amendments to the agreement, the commissioners shall jointly solicit input from relevant advisory committees and the public." This was a compromise in lieu of the JLCAR process. None of this happened. Had it occurred the problems with the agreement may have been avoided.

Second, language in Section J of the agreement which contains some of the new statutory language is at best unclear and appears to violate RSA 186-C:7-a(III)(e)(1). That provision of the law states in relevant part that the interagency agreement shall include:

Implementing methods to ensure prompt and timely initiation of services, including criteria for determining agency responsibility for service provision and payment, which shall include:

- (1) A provision permitting a parent or agency, believing that it is not responsible for the services at issue, to request the participation of another potentially responsible agency, provided that in the case of an agency request, the parent or child who has reached majority has been advised of his or her appeal rights and the parent or child, as applicable, consents to the participation of the other agency.
- (2) The procedure and criteria, when more than one agency is involved, for determining who should provide and pay for the needed services, such criteria to include a requirement that the school district is responsible to provide and pay for all special education, related services, supplemental aids and services, and accommodations for children with disabilities, unless:
- (A) Medicaid is responsible for the department of health and human services or another agency is required to pay; or
  - (B) Another agency agrees to pay voluntarily or pursuant to an agreement; or
- (C) The service is primarily non-educational in nature, involving only care or custodial activities and serves no educational purpose, and does not pertain to curriculum or individualized skills or behavior change or development aimed at enabling a child to function in the school, workplace, home, and community, and are neither related services, supplementary aides, and services, or as defined by state or federal law.
- (3) A procedure for dispute resolution, including a provision for binding dispute resolution, which may be initiated by any participating agency, parent, guardian, educational surrogate, or child who has reached the age of majority to determine whether or not the child is entitled to the services in dispute, when service entitlement by all agencies is in dispute, and which agency is responsible to pay and provide the service, when agency financial and programmatic responsibility is in dispute.

While those provisions are stated, Section III (J) of the agreement imposes other conditions on the exercise of these new statutory protections and mechanisms that are not contained in and in fact violate the law, e.g. III(J)(2)(b) and (4-7) of the Interagency Agreement. These provisions require that before a parent or agency may utilize the dispute resolution mechanism and perhaps have the district assume the interim provision or payment of service (under RSA 186-C:7-a(II)(e)(4) see below), it must exhaust due process, client right appeals, etc. under DOE and DHHS. And after exhausting those avenues if there is still a dispute, a parent or agency must then potentially follow up to four to five additional steps involving the Commissioners, designees, and even the Attorneys General's office. This was the bureaucratic, anti-consumer morass that the legislation was designed to eliminate so that the child is not harmed by delays or denials of services.

Third, when a dispute arises as to which agency should pay, RSA 186-C:7-a(II)(e)(4) requires that the school district automatically assume the responsibility of payment, pending the exercise of the dispute resolution mechanism. This provision states:

When there is a dispute as to financial or programmatic responsibility, a provision that the local school district shall provide the service or otherwise ensure that the service is provided, subject to the local school district's right of reimbursement if another agency is found responsible.

Again the purpose is "to ensure prompt and timely initiation of services" so that a child does not have to wait months while the agencies resolve the dispute. Section (III)(J)(2)(e) of the interagency agreement gives the Commissioner of Education the responsibility of assigning "the agency" responsibility for payment during the dispute resolution process. By injecting the Commissioner into the process especially in the manner proposed, unnecessary delay may ensue. At least historically the Department has been extremely slow and reticent to determine residence disputes between schools even though it is required. There is also no provision on how to secure Commissioner involvement and how quickly he or she must act.

More fundamentally, as noted, there is no need for Commissioner involvement as the statute requires that the school district automatically assume responsibility to pay while the matter is being worked out. The implicit or explicit criteria that the Commissioner must use—assurance of FAPE---also violates the letter and very purpose of this change to the statute. The purpose of requiring the school district to pay initially is to ensure initiation or continuation of services, while the dispute over whether or not the services are educational is being resolved. What would be helpful and appropriate would be a provision for an immediate order from the Commissioner directing the school district to pay at the request of the parent or other agency if or when a school district does not immediately assume responsibility while the dispute is being resolved.

Fourth, there are no changes in the agreement as required by RSA 186-C:7-a:II to:

- -- Meet the multi-service agency needs of children with disabilities in an efficient and effective manner and without delays caused by jurisdictional or funding disputes;
- --Provide for continuity and consistency of services across environments in which children function; and
- --Ensure well-planned, smooth, and effective transitions from early intervention to special education and from special education to postsecondary life.

Finally, the changes to this agreement also demonstrates a failure to implement the important public policy behind these statutory changes. One of the chief reasons for the lack of success and universal application of various wrap-around or system of care pilots in New Hampshire has been the lack of statutory and top-down support. This law provides an opportunity to change that dynamic, but without the right changes in the chief operational

document—the interagency agreement—these more holistic service models will not have the support they need.

In order to address these and other issues, I would recommend that some initial input be received from the pertinent advisory committees, e.g. the Statewide Advisory Committee, the Medical Care Advisory Committee, and Children and Adult Mental Health Council. There may be others. The agreement should then be redrafted and submitted to the public and the advisory committees for further comment, then finalized with a plan to disseminate and make families and others aware of their rights and options and under the agreement. Because all of this should have been completed no later than ten months ago, the re-drafting should be given the highest priority.

I look forward to your response and would be happy to meet with you to provide any further clarification of our position.

Sincerely yours,

Richard A. Cohen Executive Director

cc: Representative Nancy Stiles
Tricia Swonger, SAC Chairperson
Santina Thibedeau
Claudia Ferber, Mental Health Council Chair
Doug McNutt, MCAC Chair

### PART B STAKEHOLDER QUESTIONS State Advisory Committee (SAC)

Directions: Each respondent should answer the six questions below regarding your role on the State Advisory Committee (SAC).

1. What is your role or constituency you represent on the State Advisory Committee?

There were 14 respondents out of a constituency of 46 current members. Eight respondents were parent representatives. Of the remaining respondents, representation was from Disability Rights Center, two from Department of Health and Human Services, a special education teacher and a Mc Kinney-Vento representative. There was one unidentified respondent.

2. How does the SAC advise the SEA (State Education Agency) of the unmet needs in the State in the education of children with disabilities?

There are four main ways in which the committee advises the SEA with regard to unmet needs in the state. All recommendations are discussed in full committee and are decided upon by a majority vote.

- 1. Informal discussion with department representatives at SAC meetings.
- 2. Formal letters of recommendation to the Commissioner.
- 3. Recommendations in the SAC annual report.
- 4. Recommendation to subcommittee for further study.
- 3. How do you comment publicly on any rules or regulations proposed by the State regarding the education of children with disabilities?

There are three methods that the SAC employs in order to comment on proposed rules and regulations. Sometimes a SAC member will participate on a rule making committee. More often, a formal letter of comment or advisement is drafted and voted upon by the full committee. If appropriate, the chair may testify on the committee's behalf during public hearings. SAC has a legislative subcommittee whose job is to track rules and regulations and any legislation that may require comment. Again, all advise/comment is discussed in

full committee and decided by majority vote before being presented.

4. How do you advise the SEA (State Education Agency) in developing evaluations and reporting on data to the Department of Education?

The SAC hears presentations from the department and/or subcommittees on issues relating to evaluation and reporting. These are discussed during full session and recommendations are voted on for presentation to the department. Sometimes these recommendations are informal suggestions made directly to an attending department representative during discussion. More often, recommendations take the form a memo or letter to the commissioner. Recommendations are also included in our annual report. In some cases, a SAC representative will be asked to serve on a department committee working on evaluation or reporting.

5. What is your involvement in advising the SEA (State Education Agency) in developing and implementing policies and procedures relating to the coordination and provision of services children with disabilities?

In some instances a SAC member may be invited to participate on a subcommittee or department work group developing policies and procedures. This work is reported to the committee as a whole for information and input.

The SAC also performs an annual review of various indicators after which the committee makes recommendations regarding areas it feels need further review/modification. Sometimes a SAC subcommittee is formed to further study a particular policy or procedure that the committee feels is not adequately meeting the needs of the special education population. The subcommittee then reports its research and findings to the full committee for discussion. After discussion a vote is taken on any recommendations to be made, usually by formal letter, to the Commissioner and the Bureau of Special Education.

6. What is your involvement in the preparation and submission of the annual report to the Governor and the Annual Performance Report on the status of special education programs operated by the State?

The SAC annual report to the Governor is written by the chair to be reviewed by the full committee at the annual September retreat. The report is compiled by reviewing the meeting minutes, presentations and letters of recommendation that were sent during the previous year. Each subcommittee also submits a review of their work and recommendations over the past year. The draft report is sent to committee members for their review a minimum of one week before the annual retreat. All members have an opportunity to make comments and corrections to the report. The full committee then votes it in before the final draft is sent to the appropriate parties.

Sections of the APP and SPP are presented to the SAC throughout the year. One respondent said that there was no SAC involvement in the preparation of the APR. They stated that the SAC is given post-briefing presentations by the SEA staff after the report is prepared and submitted to OSEP. Another respondent stated that SAC contributes a lot of work to the Performance Plan. They stated that members review the plan with the director of special education, have lengthy discussions about each part of the plan, vote on specific items, and submit suggestions as a advisory board.

This was the only question in the survey where there was a substantial difference of opinion between respondents.

## State Advisory Committee on the Education of Students/Children with Disabilities; Advising the Governor and Legislature; Per RSA 186-C:3b

November 15, 2009

Commissioner Virginia Barry Department of Education 101 Pleasant Street Concord, NH 03301

Commissioner Nicholas Toumpas Department of Health and Human Services 129 Pleasant Street Concord, NH 03301

RE: Interagency Agreement Required by RSA 186-C:7-a

Dear Commissioners Barry and Toumpas:

After a review of the current interagency agreement signed by Commissioner Toumpas and former Commissioner Tracy on December 31, 2008 including the process by which it was created, the State Advisory Committee on the Education of Students/Children with Disabilities concurs with the Disabilities Rights Center letter of October 22, 2009 which outlines recommendations regarding the interagency agreement required by RSA 186-C:7a. I have attached a copy of the Disabilities rights Center letter for your convenience.

The committee urges the commissioners to act on these recommendations.

Yours truly,

Patricia Ann Swonger Chair,

State Advisory Committee on the Education of Students/Children with Disabilities

# State Advisory Committee on the Education of Students/Children with Disabilities; Advising the Governor and Legislature; Per RSA 186-C:3b

December 3, 2009

New Hampshire State Board of Education c/o Mary Mayo 101 Pleasant Street Concord, NH 03301

Dear Mary,

The State Advisory Committee (SAC) on the Education of Children/Students with Disabilities is charged by federal and state statute with, among other things, commenting publically on any rules and regulations proposed by the state regarding the education of children with disabilities. The SAC is comprised of a diverse group of 42 individuals defined by statute, with at least fifty percent of the group being parents of students with disabilities, students with disabilities and individuals with disabilities. In addition members include representation from special education teachers, public and private administrators, special education administrators, DHHS and DOE.

The SAC members have had an opportunity to review the proposed changes to the New Hampshire rules for the Education of Children with Disabilities. At our December meeting, items were presented for a vote by the members. In addition to the proposed rule changes, members also voted on issues regarding two topics (discipline, and HB766) that were presented to the SAC during this session.

Materials for the vote were distributed in advance of the meeting to give members the opportunity to fully apprise themselves of the issues. The votes on each item are recorded in the ballots included with this letter.

Thank you for your time and consideration of the input from this committee.

Yours truly,

Patricia Ann Swonger Chairman, State Advisory Committee

### SAC Vote on Some Key Issues In the Proposed Revision of the NH Rules for the Education of Children with Disabilities

				Option(s) Presented for Consideration
t e m #	Y e s	N o	A b s t a i	
1	14	7	1	Do you agree with the proposed <b>definition of a child with an acquired brain injury</b> ("Child with Acquired Brain Injury" (ABI) means brain damage that occurs after birth. It includes damage sustained by infection, disease, or lack of oxygen resulting in total or partial functional disability or psychosocial impairment, or both, that adversely affects a child's educational performance and requiring special education and or related services.)?
2	14	6	0	Do you agree with the proposed <b>definition of "child with a developmental delay"</b> ("Child with a developmental delay" means a child with a developmental delay as defined inRSA-186-C:2 I-a who is experiencing developmental delays in one or more of the following areas: physical development, cognitive development, communication development, social or emotional development, or adaptive development; and who, by reason thereof, needs special education and related services, as measured by appropriate diagnostic instruments and procedures consistent with Ed 1107 and identified in compliance with 34 CFR 300.111(b).)?
3	0	22	0	Do you agree with the proposed <b>definition for "restrictive behavioral interventions"</b> ("Restrictive Behavioral Interventions" means those procedures detailed in Ed 1113.04(c) and Ed 1114.09(a) that may be used subject to the conditions detailed in Ed 1113.06(b) and Ed 1114.09(b) and are limited to: (1) A non-medical mechanical restraint that physically restricts a student's movement; or (2) Physical restraint, not in response to a threat of imminent, serious, physical harm.)?
4	0	22	0	Do you agree with <b>replacing</b> the term " <b>natural parent</b> " with "biological or adoptive parent" (1116.04(b)(1))?
5	8	11	2	Do you agree with the proposed language in Ed 1102.04(q) allowing <b>related services to serve as a child's special education program</b> ("Related services" means either "related services" as defined in 20 USC 1401 Sec. 602 (26)(A) and 34 CFR 300.34(c) or related services as determined by IEP Team agreement that the related service(s) is all the child with a disability needs and therefore the related service functions as the child's special education program as defined by the state.)?
6	3	8	10	Do you agree with the proposed descriptions and requirements for <b>preschool learning environments</b> (Table 1100.2 and Ed 1113.10)?
7	7	6	8	Should the NH Rules make it clear (as in proposed Ed 1111.02(b)) that the learning environment for <b>preschool children</b> is to be the <b>least restrictive environment</b> ?
8	20	0	1	The requirement that the superintendent give approval prior to the implementation of an IEP Team decision to approve a <b>shortened school week</b> for a school-age child with a disability is proposed to be removed. Do you agree with the removal of this requirement? [Ed 1105(c)]
9	0	15	6	Should the court be able to order <b>reimbursement for reasonable expert witness fees</b> if a parent prevails at a due process hearing (with limitations established similar to those for reimbursement for attorneys fees)?

Ot	Other issues (related to discipline requirements)									
Item #	Y e s	N o	A b s t a i n							
10	9	8	0	<ul> <li>Should it be required that a Functional Behavioral Assessment (FBA) be conducted (as part of a initial evaluation or reevaluation) for a child with a disability whenever: <ul> <li>A. A member of the child's IEP Team requests one or raises concerns that the child's behavior ma impeding his/her learning or the learning of others?</li> <li>B. The child exhibits assaultive or self-injurious behavior?</li> <li>C. The child engages in behavior that causes property damage?</li> <li>D. The child has been suspended/expelled for more than 10 days total in a school year?</li> </ul> </li> </ul>						
11	9	5	0	Should it be required that the IEP Team <b>consider</b> , after any suspension/expulsion of a child with a disability, <b>whether a FBA should be conducted?</b>						
12 (A)	6	5	3	Do you want to restore the following manifestation determination criteria that were in the 2002 No. Rules?  A. If the IEP and placement were appropriate and the special education services, supplementary aid						
12 (B)	8	6	0	services and behavioral intervention strategies were provided consistent with the child's IEP and placement,						
12 (C)	8	9	0	<ul><li>B. If the child's disability impaired his/her ability to understand the impact and consequences of the bel and</li><li>C. If the child's disability impaired his/her ability to control the behavior at issue.</li></ul>						
13	6	6	2	When a child with a disability is removed to an <b>interim alternative educational setting for</b> a serious behavioral violation be for <b>45</b> <i>calendar days</i> (Currently the removal can be for up to <b>45</b> <i>school days</i> )?						
14	9	4	1	Before a hearing officer decides to remove a child to an interim alternative educational setting becathe hearing officer determined that if the child remained in his/her current placement, the child's be would be likely to put the child or others at risk, should the <b>hearing officer</b> first be required to <b>conswhether the LEA made reasonable efforts to minimize the risk of harm</b> in the child's current placement, including the use of supplemental aids and services?						
15	6	6	2	Should the NH Rules prohibit the use of restraints except in an emergency (i.e. when there is an immirrisk of serious physical harm the child or others that cannot be immediately controlled by less restrictive means)?						
16	1 2	1	1	Should the NH Rules prohibit the use of prone restraints and any other practice that impairs a child's a to breathe, obstructs a student's circulation, fails to give adequate attention to the child's head, places pressure or weight on, or causes compression of, the chest, lungs, sternum diaphragm, back or abdor intentionally causes pain, and/or subjects the child to ridicule, humiliation or emotional trauma?						
17	7	4	3	Should the NH Rules prohibit the use of mechanical restraints for behavioral management purposes?						
18	6	6	2	Should documentation and reporting to the State DOE be required when restraint is used on a child disabilities?						

# State Advisory Committee on the Education of Students/Children with Disabilities; Advising the Governor and Legislature; Per RSA 186-C:3b

November 15, 2009
Commissioner Virginia Barry Department of Education 101 Pleasant Street Concord, NH 03301
Dear Commissioner Barry,
It was brought to our attention during public comment at our November 4, 2009 meeting that there is confusion in some districts as to the current regulations regarding what party is responsible for the cost of health assessments in ADD diagnosis.
After some discussion, the SAC voted to formally recommend that Department of Education issue a FY memo as a reminder relative to the current regulation regarding this issue.
We thank you for your time and attention to this matter.
Yours truly,
Patricia Ann Swonger Chair, State Advisory Committee on the Education of Students/Children with Disabilities
cc Santina Thibedeau

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While those provisions are stated, Section III (J) of the agreement imposes other conditions on the exercise of these new statutory protections and mechanisms that are not contained in and in fact violate the law, e.g. III(J)(2)(b) and (4-7) of the Interagency Agreement. These provisions require that before a parent or agency may utilize the dispute resolution mechanism and perhaps have the district assume the interim provision or payment of service (under RSA 186-C:7-a(II)(e)(4) see below), it must exhaust due process, client right appeals, etc. under DOE and DHHS. And after exhausting those avenues if there is still a dispute, a parent or agency must then potentially follow up to four to five additional steps involving the Commissioners, designees, and even the Attorneys General's office. This was the bureaucratic, anti-consumer morass that the legislation was designed to eliminate so that the child is not harmed by delays or denials of services.

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document—the interagency agreement—these more holistic service models will not have the support they need.

In order to address these and other issues, I would recommend that some initial input be received from the pertinent advisory committees, e.g. the Statewide Advisory Committee, the Medical Care Advisory Committee, and Children and Adult Mental Health Council. There may be others. The agreement should then be redrafted and submitted to the public and the advisory committees for further comment, then finalized with a plan to disseminate and make families and others aware of their rights and options and under the agreement. Because all of this should have been completed no later than ten months ago, the re-drafting should be given the highest priority.

I look forward to your response and would be happy to meet with you to provide any further clarification of our position.

Sincerely yours,

Richard A. Cohen Executive Director

cc: Representative Nancy Stiles
Tricia Swonger, SAC Chairperson
Santina Thibedeau
Claudia Ferber, Mental Health Council Chair
Doug McNutt, MCAC Chair

Honorable Virginia M. Barry Commissioner of Education New Hampshire Department of Education 101 Pleasant Street Concord, New Hampshire 03301-3860

### Dear Commissioner Barry:

The purpose of this letter is to inform you of the results of the Office of Special Education Programs' (OSEP's) verification visit to the New Hampshire Department of Education during the week of September 24, 2009. As indicated in our letter to you dated July 2, 2009, OSEP is conducting verification visits to a number of States as part of our Continuous Improvement and Focused Monitoring System (CIFMS) for ensuring compliance with, and improving performance under Part B of the Individuals with Disabilities Education Act (IDEA). CIFMS is designed to ensure compliance and improve performance with Parts Band C 1 of the IDEA in accordance with 20 V.S.C. 1416 and 1442. Sections 616 and 642 of the IDEA require the Department to monitor States with a focus on: (1) improving early intervention and educational results and functional outcomes for infants, toddlers, children, and youth with disabilities; and (2) ensuring that States meet the program requirements. particularly those most closely related to improving early intervention and educational results for children with disabilities. The purpose of the verification visit is to review the State's 'systems for general supervision, collection of State-reported data, and fiscal management, as well as the State's systems for improving child and family outcomes and protecting child and family rights. During the verification visit, OSEP: (1) analyzed the components of the State's general supervision, data and fiscal systems to determine the extent to which they are effective in ensuring compliance and improving performance; and (2) reviewed the accuracy of the data the State submitted for selected indicators in the State's FFY 2007 Annual Performance Report (APR)/State Performance Plan, (SPP). As part of the verification visit to New Hampshire, OSEP staff met with Santina Thibedeau, State Director of Special Education, State personnel responsible for implementing the general supervision, data or fiscal systems, and State contractors involved in the monitoring process. Prior to and during the visit, OSEP staff reviewed a number of documents, including the following: (1) New Hampshire's Federal Fiscal Year (FFY) 2007 APR submitted to OSEP in February 2009; (2) New Hampshire's SPP submitted to OSEP in December 2005 and updated in 2007,2008 and 2009; (3) New Hampshire's eligibility document submissions under Part B of the IDEA for FFY 2009; (4) OSEP's Verification Visit letter to New Hampshire dated October 3,2006; During the week of September 24, 2009, OSEP also conducted its Part C verification visit to the New Hampshire Department of Health and Human Services. 400 MARYLAND AVE., S.W., WASHINGTON, D.C. 20202 www.ed.gov Our mission is to ensure equal access to education and to promote educational

excellence throughout the Nation.

**NH** State Department of Education Page 2 – Honorable Virginia M. Barry

(5) New Hampshire's Department of Education's website; and (6) other pertinent information 2. OSEP also collected and reviewed stakeholder input from the State's Parent Training and Information Center (PTI) and the State Advisory Panel (SAP).

OSEP developed critical elements that were used to guide its evaluation of New Hampshire's general supervision, data, and fiscal systems. OSEP's analysis of each critical element and any required actions, if noncompliance was identified during the verification visit, are provided in the Enclosure to this letter. As further detailed in that Enclosure, OSEP found noncompliance, and has required corrective action, in the following areas: (I) general supervision responsibilities; (2) timely resolution of complaints, including the data related to complaints; and (3) procedures and practices for timely obligation and liquidation of funds.

OSEP appreciates the cooperation and assistance provided by PTI staff, SAP members and parents in providing feedback and input on the State's systems for special education. We look forward to collaborating with all stakeholders and actively working with the State to improve results for infants, toddlers, and children with disabilities and their families. If you have any questions or wish to request technical assistance, please do not hesitate to call your OSEP State Contact Susan Falkenhan, at 202 245-7242.

Enclosure cc: State Director of Special Education

Alexa Posny~ Acting Director

Office of Special Education Programs

2 Documents reviewed as part of the verification process were not reviewed for legal sufficiency, but rather to inform OSEP's understanding of your State's systems.

### New Hampshire Part B 2009 Verification Visit Letter Enclosure General Supervision

Critical Element: Identification of Noncompliance Does the State have a general supervision system that is reasonably designed to identify noncompliance in a timely manner using its different components?

Verification Visit Details and Analysis The State uses its general supervision system, including its focused monitoring process, dispute resolution, statewide data system, budget reviews and audit reports to identify noncompliance.

Focused Monitoring The New Hampshire Department of Education (NHDOE) reported that it selects six school districts (one from each of six enrollment groups) for its two-year Focused Monitoring (FM) process, which is conducted by its contractor, Southeastern Regional Education Service Center, Inc. (SERESC). The State selects the districts for focused monitoring based on key performance indicators (i.e., graduation, dropouts, assessments, suspension/expulsion, and timely evaluations). In the first year, SERESC and the Local Educational Agency (LEA) convene an Achievement Team that is composed of administrators, general and special education teachers, students, parents, school board members and other stakeholders, as relevant. This team is responsible for establishing timelines for monitoring activities, reviewing district policies and procedures to ensure consistency with State and Federal requirements, analyzing personnel rosters to ensure appropriate certification, and participating in a complete compliance review including coordinating and overseeing the Individualized Educational Program (IEP) review process and examining files related to out-of-district placement. The team reviews the results, produces a list of findings of noncompliance with Part B requirements, and assists the LEA in developing the Corrective Action Plan (CAP). In addition to the Achievement Team, a Leadership Team is convened which is composed of the district superintendents, directors of student services, building principals or representatives, teacher representatives, community representatives and a State Educational Agency (SEA) liaison. The role of this team is to set the agenda and expectations, to monitor the progress in meeting timelines, to establish a protocol for communication, and to develop the Action Plan for sustaining recommendations for improvement. The NHDOE reported that its focused monitoring identifies noncompliance in the LEAs, provides notification to the district within 90 days after the on-site visit, and assists in the development of the CAP. When individual student-level noncompliance is identified, the SEA directs the district to correct the noncompliance immediately (usually within 60 days).

During the verification visit, OSEP reviewed the FM tracking log and verified that all districts monitored in 2007-2008 received a written monitoring report from the Bureau of Special Education within 90 days after the focused monitoring visit. The report included the identification of findings of noncompliance as well as strengths of the program. In addition, SERESC staff provided OSEP with an overview of the procedures for focused monitoring, including the

New Hampshire Part B 2009 Verification Visit Letter- Enclosure processes for data collection and analysis, the identification of findings of noncompliance, the verification of correction, and the development of an improvement action plan.

Although the State's Focused Monitoring process produces a comprehensive assessment of an LEA's system; the State was not able to provide evidence that the SEA is ensuring that the contractor correctly identifies and verifies the correction of noncompliance. The SEA acknowledged.that, while the State has a system in place for SEA oversight and review of the contractor's activities, the system has not been effective. The State has permitted the contractor to exercise discretion in making decisions about noncompliance and the level of correction needed without sufficient supervision by the SEA. While the State may contract out many processes of its monitoring system, the SEA is responsible for making decisions regarding the identification, and verification of correction, of noncompliance.

### **Private Schools**

NHDOE staff monitors private special education schools, in which children may be placed by LEAs, on a five-year cycle. This monitoring includes a case study, the review of policies and procedures, classroom observations, and the review of student files to determine compliance. When noncompliance is identified, the SEA provides written notification of findings of noncompliance within 90 days from the date of the visit to the private school and the LEA in which the private school is located. During the verification visit, OSEP reviewed documentation and the data tracking system regarding NHDOE monitoring of thirteen private special education schools for 2008-2009. The documentation included the date of the visit, the date of written notification, and the date the CAP was received. Ten of the thirteen private schools received notification within 90 days from the end of the visit and had 'CAPs approved by the SEA within 30 days of notification. Other Monitoring The SEA reports that it annually collects data for Indicator 11, as well as complaints and due process hearings, through the New Hampshire Special Education Information System (NHSEIS).

The SEA reviews information in the NHSEIS at the child-specific, LEA and State level. If the data demonstrate noncompliance, the NHDOE makes findings and provides written notification to the LEA. NHDOE requires the LEA to develop a CAP, to review its policies and procedures, to report the results of its review; and to describe the actions taken as a result of the review. The SEA provides noncompliance data from the NHSEIS to the focused monitoring team prior to an onsite visit to the LEAs scheduled for focused monitoring.

NHDOE reported that at the conclusion of a due process hearing, a copy of the written decision is provided to the employee of the SEA in the Bureau of Special Education who is responsible for complaints. The employee has the primary responsibility to ,track the hearing officer's findings and to verify the timely correction of the findings of noncompliance. In the complaint process, after allegations regarding findings of noncompliance are substantiated, written notification of findings is sent to the LEA and parents within 60 days, or with an extension, as appropriate. The SEA consultant tracks the timelines and verifies the timely correction of the findings of noncompliance.

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OSEP Conclusions Although the State has an extensive monitoring system, based on the review of documents, analysis of data, and interviews with State and local personnel, OSEP finds that the State has not exercised adequate supervision and control over its contractor. Accordingly, OSEP cannot conclude that the State has a general supervision system that is reasonably designed to identify noncompliance using its different components as required in 34 CFR §§300.149 and 300.600. Required Actions/Next Steps within 60 days of the date of this report, New Hampshire must provide a

copy of NHDOE's revised Memorandum of Understanding (MOD) with its tractor outlining the processes for ensuring SEA oversight of the contractor's actions with respect to the Focused Monitoring process. The State must highlight the changes made to the MOD that clarify the roles of the SEA and the contractor with regard to the oversight of the contractor's findings of noncompliance and the verification of correction, and the mechanism by which SEA personnel make decisions regarding the identification, and verification of the correction, of noncompliance.

Critical Element 2: Correction of Noncompliance Does the State have a general supervision system that is reasonably designed to ensure correction of identified noncompliance in a timely manner? Verification Visit Details and Analysis The Part B regulations in 34 CFR §300.600(e) require that, in exercising its monitoring responsibilities under 34 CFR §300.600(d), the State must ensure that when it identifies noncompliance with the requirements of Part B by LEAs, the noncompliance is corrected as soon as possible, and in no case later than one year after the State's identification of the noncompliance. As explained in the OSEP Memorandum 09-02, dated October 17, 2008, in order to demonstrate that previously identified noncompliance has been corrected, a State must verify that each LEA with noncompliance:1) has corrected each individual case of noncompliance, unless the child is no longer within the jurisdiction of the LEA; and 2) is correctly implementing the specific regulatory requirements.

The State reported that it verifies the correction of noncompliance identified through its general supervision processes by ensuring that the LEA has corrected the noncompliance related to an individual child (if a child-specific finding had been made), ~d by ensuring that the LEA is currently implementing the regulation that formed the basis of the finding of noncompliance, consistent with OSEP's 09-02 Memo.

The State determines that broad corrective action is needed when findings are of a systemic concern. The corrective action can be implemented in an LEA, regionally, or statewide. Verification of the correction of findings of noncompliance is through an on-site visit, desk audit or other evidence of correction. OSEP reviewed NHDOE monitoring reports and database to verify that the State is ensuring timely correction for child-specific and systemic noncompliance in a timely manner. The State reported that, following the issuance of the final focused monitoring report, the State requires LEAs to develop and submit a CAP to the State that addresses the findings of noncompliance. NHDOE and SERESC staff provide extensive training to LEAs regarding the New Hampshire Part B 2009 Verification Visit Letter- Enclosure development and content of quality CAPs. NHDOE reports that follow-up activities by SERESC and the SEA include scheduled and unscheduled on-site visits. file reviews, and district data reviews to ensure the correction of noncompliance. For noncompliance identified through the focused monitoring process, verification of the correction of findings of noncompliance occurs during the second year of the focused monitoring process (but within one year of the date that the State notifies the LEA of the noncompliance). The SERESC team verifies the correction of noncompliance, reviews the implementation of the CAP, examines evidence of the correction of noncompliance, provides technical assistance, and notifies the SEA when correction and verification is completed. The NHDOE then issues a close-out letter to the district. OSEP reviewed NHDOE data that correction was verified within one year of notification.

NHDOE reported in some cases SERESC or SEA staff may make an on-site visit to collect additional data to verify that noncompliant practices have been corrected and the LEA is implementing correction. The State reported that following the verification of correction, the State issues close-out letters notifying the LEAs when noncompliance is corrected. During the verification visit, OSEP reviewed a number of close-out letters as well as letters that required additional action by the LEA and gave a time line for when the action was to be concluded.

If measures put in place by the SEA are insufficient to correct the noncompliance, NHDOE staff indicated that there are a number of sanctions/enforcement options that can and have been utilized.

These include: (1) voluntary and mandatory technical assistance; (2) mandatory, targeted professional development; (3) directives ordering specific corrective or remedial actions; (4) formal referral to the Bureau of Credentialing for review in accordance with NH Rule Ed.511.02; or (5) targeting or redirecting the use of IDEA funds. OSEP reviewed monitoring reports in which enforcements actions were required and updated data that reflected the effectiveness of the enforcement action.

The NHDOE demonstrated improvement in ensuring the correction of noncompliance in a timely manner through data provided in the APR. The State reported in its Federal Fiscal Year (FFY) 2007 APR for Indicator 15 that 91% of the findings of noncompliance were corrected in a timely manner. This data indicates progress from the reported data of 72% for Indicator 15 reported in the State's FFY 2006 APR. During the verification visit, NHDOE reported that it expects to provide data for Indicator 15 for the FFY 2008 APR that will demonstrate substantial compliance.

### **OSEP Conclusions**

Although the State has an extensive monitoring system, based on the review of documents, analysis of data, and interviews with State and local personnel, OSEP finds that the State has not exercised adequate supervision and control over its contractor. Accordingly, OSEP cannot conclude that the State has a general supervision system that is reasonably designed to ensure correction of identified noncompliance in a timely manner as required in 34 CFR §§300.149 and 300.600.

### **Required Actions/Next Steps**

No action is required beyond what is required in Critical Element 1.

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**Critical Element 3: Dispute Resolution** Does the State have procedures and practices that are reasonably designed to implement the dispute resolution requirements of IDEA?

### Verification Visit Details and Analysis

State Complaints The State reported that its complaint system handles an array of complaints regarding State and Federal requirements. These include complaints alleging that a public agency has violated a requirement of Part B of the IDEA or the Part B regulations, in accordance with 34 CFR §§300.151-300.153. During the verification visit, New Hampshire reported that it has an SEA employee on call each day to answer questions from the public including questions regarding complaints. This individual typically receives from 3-15 calls per day and may try to resolve the issue informally; the employee is well versed in the complaint process and a support person is available to assist the public in completing the complaint form. A model form is available on the State website and a question and answer guide regarding the process for filing a complaint is posted. Once a complaint is received, the SEA employee responsible for complaints reviews the information and develops an "Allegation Information" form, which lists the applicable State and/or Federal requirements that have been allegedly violated. The form is sent to the parent and district outlining the allegations and giving both parties an opportunity to amend the allegation form. The complaint is then assigned to an investigator who is contracted and trained by the SEA. The investigator reviews the file, interviews all relevant parties and writes a compliance report that is submitted to the SEA employee. The employee reviews the report and drafts a decision letter, which is signed by the Commissioner. determines that the allegation has merit and makes a finding of noncompliance, the letter outlines what the LEA must do to correct the noncompliance.

The Part B regulations in 34 CFR §300.152(a) require each State to include in its State complaint procedures, a time limit of 60 days to perform the functions detailed in 34 CFR §300.152(a)(1) through (5), after the complaint is filed, unless, in accordance with 34 CFR §300.152(b)(1)(i)-(ii), the time limit is extended because exceptional circumstances exist with respect to a particular complaint; or the parties agree to extend the time to engage ~mediation or other dispute resolution, if available in the State. During the verification visit, OSEP interviewed SEA staff, reviewed the complaint log for the

2007-2008 school year, and examined complaint files from that time period. OSEP found that of the thirty-five complaints filed, twenty-one, or approximately 60 percent, had extended timelines. Although NHDOE reported in its FFY 2007 APR that 100% of the complaints were completed within the timeline, or a timeline that had been properly extended, NHDOE did not have documentation to support that the time limit was extended according to the requirements in 34 CFR §300.152(b)(1). NHDOE reported that in 2007-2008, it contracted with six complaint investigators; however, only three were routinely available to carry out the scope of work. NHDOE believes this may have impacted the SEA's ability to meet the 60-day timeline. During the verification visit, the State informed OSEP that NHDOE has recently contracted with six additional investigators to assist with the timely resolution of complaints.

Due Process Hearings The New Hampshire State Department's Office of Legislation and Hearings (OLH) is responsible for managing and conducting due process hearings. The State provides training for hearing New Hampshire Part B 2009 Verification Visit Letter- Enclosure officers through continuing legal education programs sponsored by the New Hampshire Bar Association, contracts with consultants to provide in-house training, and through the Attorney General's office regarding procedures. Hearing officers can request subsidized attendance at the education law conference when the central theme is special education. Regional training is facilitated by the Northeast Regional Resource Center (NERRC) to the New England States annually. New Hampshire is a single-tier state for due process. Once a request for a due process hearing is received, a hearing officer is assigned to the case. The OLH has a Due Process Hearing Schedule that tracks the dates by activity, including the date by which the hearing decision must be mailed to the parties. The OLH has, for many years, automatically scheduled mediation as part of the special education due process hearing and advises parties that the State encourages mediation. Either party may opt out of the mediation process. With the reauthorization of IDEA, which requires resolution meetings, the office of OLH altered its scheduling procedures. The OLH has adjusted its timelines to account for resolution meetings under 34 CFR §300.51 o. It schedules mediation on or after day sixteen from the date of the hearing request to allow for the resolution session. A pre-hearing conference is scheduled on day thirty-one or later and sets the date for the hearing officer's decision on day forty-three, so that all parties receive the decision on the fortyfifth day. OSEP verified with NHDOE staff, and through a review of the NHDOE's Hearing Officer's Guide to the Administrative Process, that the State begins the 45-day timeline for the resolution of a due process hearing consistent with 34 CFR §300.51 o(c). NHDOE reports that a significant number of due process hearing requests are resolved either through resolution sessions and/or mediation. In FFY 2007, of the 84 due process hearing requests received, only twelve were fully adjudicated. Seventeen were withdrawn or settled, and the remainder were resolved through mediation or resolution sessions.

The OLH has developed a tracking log for due process complaints, including the requirement to convene a resolution meeting within 15 days of receiving a notice of the parents' due process complaint and prior to the initiation of a due process hearing under 34 CFR §300.511. The tracking log also accounts for resolution meetings not held due to: (1) the parent and LEA agreeing in writing to waive the meeting; or (2) the parent and the LEA agreeing to use the mediation process described in 34 CFR §300.506. During the verification visit, OSEP reviewed the due process hearing log and determined that the NHDOE appears to have procedures that are sufficient to ensure that the LEAs convene timely resolution. meetings consistent with 34 CFR §300.510.

The State has assigned one staff member whose primary responsibility is to ensure the implementation of complaint and due process decisions. The SEA reports that it provides redacted copies of due process decisions to the State Advisory Committee and makes them available on the NHDOE website.

#### **OSEP Conclusions**

Based on the review of documents, analysis of data, and interviews with State personnel, OSEP determined that the State has not demonstrated that it has procedures and practices that are reasonably designed to implement all of the dispute resolution requirements of IDEA.

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Specifically, OSEP finds that the State has failed to demonstrate compliance with requirements in 34 CFR §300.152(a) and (b)(1)(i) for timely complaint resolutions.

Required Actions/Next Steps In the FFY 2009 APR, due February 1,2011, in addition to providing valid and reliable data for Indicator 16, for every complaint that is filed between February 1, 2010 and October 31, 2010, and whose timeline is extended beyond the 60-day timeline, NHDOE must provide documentation of the reason for the extension, including the exceptional circumstances that existed with respect to that complaint to justify the extension, or other reason permitted under 34 CFR §300.152(b)(1).

Critical Element 4: Improving Educational Results Does the State have procedures and practices that are reasonably designed to improve educational results and functional outcomes for all children with disabilities?

Verification Visit Details and Analysis In interviews with OSEP staff during the verification visit and through the examination of documentation available on the State's website, NHDOE reported its multiple initiatives to improve the educational results and functional outcomes for children with disabilities. The State has aligned its goals for the performance of children with disabilities for graduation with a regular diploma, dropouts, and the performance of children with disabilities on the State assessments in the State Performance Plan (SPP) with the performance standards for children in the general education program. The State has several initiatives to improve performance on graduation, dropout and post-school outcomes for children with disabilities. Many of these activities are described, in depth, in the SPP and progress is discussed in the APR.

The State reported in the FFY 2007 APR that its graduation rate for children with disabilities was 71%, which is a decrease from the graduation rate of 75% reported in the FFY 2006 APR. During the verification visit, NHDOE reported that NH Senate Bill 18 (SB 18), which raised the compulsory age of public education from 16 to 18, went into effect on July 1,2009. As a result of the passage of SB 18, students under 18 may not drop out of school. NHDOE reported that the change in the dropout age is expected to increase high school graduation rates while decreasing dropout rates for all children ... The State reported that it is an active member of the New Hampshire Transition Community of Practice Coordinating Group under the IDEA Partnership. This group plans and implements an annual Transition Summit to share secondary transition best practices; facilitates the development of local and regional communities throughout the State; and increases youth involvement at the State and local level.

The State's previous two State Improvement Grants supported literacy for all children. The recent State Professional Development Grant, NH RESPONDS, is focused on the development and implementation of an integrated Response to Intervention (RTI) system of literacy and behavioral supports for preschool through high school including secondary transition supports. The RTI framework focuses on high quality instruction in the general education setting for all students. NH RESPONDS includes training and technical assistance to high schools in 5 School Administrative Units (SAU) demonstration sites in implementing, with fidelity, a school-wide

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three-tiered system of Positive Behavioral Intervention and Supports (PBIS) inclusive of data collection and analysis and an individualized school-to-career service model called RENEW (Rehabilitation, Empowerment, Natural supports, Education and Work) to help the most at-risk high school students earn credit towards graduation through 'alternative means.

The State supports the education of preschool children with disabilities with nondisabled peers, to the maximum extent appropriate. NHDOE reported that it has a full continuum of service options for preschool children with disabilities. This includes the provision of special education and related services in community-based childcare and Head Start programs as well as in LEA-run programs. Each of the NH RESPONDS demonstration sites includes one preschool program in the development of an RTI system. This includes support to preschool program staff in emergent literacy and positive behavior intervention and instructional strategies.

In addition, the State is represented on the State Project Team of the NH Department of Health and

Human Services; Medicaid Infrastructure Grant called Granite State Employment Project. The purpose of this project is to build a comprehensive employment system for NH citizens with disabilities.

**OSEP Conclusions** 

Based on the review of documents, analysis of data, and interviews with State personnel, OSEP believes that the State has procedures and practices that are reasonably designed to improve educational results and functional outcomes for all children with disabilities.

Required Actions/Next Steps No action is required.

Critical Element 5: Implementation of Grant Assurances Does the State have procedures and practices that are reasonably designed to implement selected

grant assurances (i.e., monitoring and enforcement, significant disproportionality, private schools, CEIS, NIMAS and assessment)?

Verification Visit Details and Analysis

Public Reporting and Determinations

As a part of its monitoring enforcement responsibilities under section 616 of the IDEA and 34 CFR §§300.600 and 300.602, each State must annually report to the public on the performance of each LEA against the State's SPP/APR targets and must make an annual determination for each LEA. NHDOE meets this public reporting requirement by publishing a district profile for each LEA on the SEA's website, in which the State reports the LEA performance against the State's SPP/APR targets. NHDOE reported to OSEP that District Data Profiles are posted on the State's website no later than 120 days following the submission of the APR to OSEP.

The State's annual determination process, must, at a minimum, consider: (1) an LEA's performance on all *SPP/APR* compliance indicators; (2) whether an LEA submitted valid, reliable, 'and timely data for each indicator; (3) LEA audit findings; and (4) any uncorrected noncompliance for other sources. NHDOE staff reported to OSEP that it makes annual determinations for each LEA based on a variety of factors, including but not limited to: performance on *SPP/APR* 

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compliance indicators, submission of timely and accurate data, timely correction of financial audit exceptions and any other source of uncorrected noncompliance. NHDOE reported that it makes the determinations and notifies LEAs in writing as soon as possible following the publishing of the district data profiles, generally within days of public reporting. While on-site, OSEP reviewed the determination letters (which included the criteria for making LEA determinations) and the list of LEA determinations made by the SEA. The NHDOE has chosen not to publically report the district determinations.

Siflnificant DisvroTJortionality and CEIS

The State collects and examines data for each LEA to determine if significant disproportionality based on race and ethnicity is occurring in the State and in the LEAs of the State. The determination is made with respect to the identification of children as children with disabilities, including identification in specific disability categories, the placement of these children in particular educational settings, and the incidence, duration, and type of disciplinary actions in accordance with 34 CFR §300.646(a). If the State makes a determination of significant disproportionality based on the examination of an LEA's data, the State requires the LEA to: (I) conduct a review, and if appropriate, revision of policies, procedures and practices used in the identification, placement, or discipline of children with disabilities to ensure compliance with Part B; (2) reserve IS percent of Part B funds for CEIS; and (3) report publically on the revision of

policies, procedures, and practices, consistent with 34 CFR §300.646(b).

NHDOE currently determines significant disproportionality as a ratio of 3.5 and higher using a weighted risk ratio method on an annual basis. The State reported that the definition was developed with technical assistance from the Data Accountability Center (DAC). NHDOE determines significant disproportionality by analyzing data from the NHDOE's Bureau of Data Management and the Bureau of Special Education. On October I of each year, data is generated from the Bureau of Data Management in the report, Race/Ethnic Enrollment in New Hampshire Public Schools. On December I

of each year, the State generates student data from the Bureau of Special Education, New Hampshire Special Education Information System (NHSEIS).

NHDOE provided evidence that it has a process in place for ensuring that Federal requirements in 34 CFR §300.226 are met if a district provides CEIS, regardless of whether the district is required to do so by 34 CFR §300.646. If a district is using Part B funds for CEIS, the district, as part of the budget process, is required to report how the funds are spent, the number of children served, and the subsequent number of children found eligible for special education and related services. While on site, OSEP reviewed this documentation which was in the form of an excel spreadsheet and is part of the LEA grant application. In addition to the spreadsheet, State staff is assigned to work with each district to ensure program requirements are being met.

NHDOE reported that during FFY 2007 and FFY 2008, no districts were required to allocate 15% for CEIS; however, eleven LEAs voluntarily opted to implement CEIS. OSEP reviewed the documentation including the number of children who received CEIS services and subsequently received special education and related services in the eleven districts who reserved funds. *Private Schools* 

The State monitors the provision of special education and related services for students who are parentally-placed in private schools, through its data reporting, grant assurance process, and program monitoring reviews. Each LEA must provide an annual assurance that it will adhere to New Hampshire Part B 2009 Verification Visit Letter- Enclosure

requirements of Part B of the IDEA regarding parentally-placed private school children with disabilities in 34 CFR §§300.130 through 300.144. The SEA requires all LEAs to complete and submit an "Affirmation of Consultation" for each private school in the district prior to the final approval of the LEA's annual request for IDEA funds. OSEP verified this document is consistent with the Written Affirmation requirements in 34 CFR §300.135 of the IDEA. OSEP further reviewed documentation that clarifies that the LEA calculation for proportionate share of the LEA's Part B entitlement is based on the number of private school children with disabilities who are enrolled by their parents in private schools located in the district and the total number of children with disabilities in its jurisdiction aged 3 through 21. The SEA also requires LEAs to file an annual Child Find report for parentally-placed private school children. The Superintendent or

authorized individual signs an assurance that the information submitted is accurate and complete. NIMAS

The State has adopted the National Instructional Accessibility Standard (NIMAS) pursuant to Section 612(a)(23)(A). The State requires that each LEA sign a NIMAS Assurance as part of the Annual Request for Special Education Funds. By signing the assurance, each LEA commits to implementing NIMAS. Because textbook purchases are made at the local level, NHDOE provides information and resources to assist in providing accessible materials to children with print disabilities. NHDOE has registered three authorized users: Bookshare, Recording for the Blind & Dyslexic; and New Hampshire Instructional Materials Center Accessible Media Coordinator. The LEA must inform the State whether they choose to coordinate with the National Instructional Materials Center (NIMAC) or will provide instructional materials to blind persons with print disabilities.

NHDOE has designated one staff person as the NIMAC State Coordinator. The staff person ensures that blind persons and others with print disabilities receive instructional materials in a timely manner.

\*Assessments\*

The State monitors LEAs to ensure that they comply with Part B requirements for statewide and district wide assessments in accordance with 34 CFR §§300.160 and 300.320(a)(6). Each LEA submits a Participation in Statewide & District Wide Assessments Assurance as part of the New Hampshire Request for Special Education Funds. Focused Monitoring staff review all policies and procedures to ensure that districts comply with Part B requirements for assessment. The State requires IEP teams to make detailed determinations as to how each student with a disability will participate in the Statewide assessment, including the use of test accommodations. SEA consultants work with

LEAs regarding the requirement for students with IEPs who participate in the alternate assessment.

During the verification visit, OSEP reviewed the State's data and

website and confirmed that the State's public reporting on the participation of children with disabilities in statewide assessment occurs consistent with 34 CFR §300. 160(f).

#### **OSEP Conclusions**

Based on the review of documents, analysis of data and interviews with State personnel, OSEP believes that the State has procedures and practices that are reasonably designed to implement selected grant assurances (i.e., monitoring and enforcement, significant disproportionality, private schools, CEIS, NIMAS and assessment). OSEP cannot, however, without also collecting data at the State and local levels, determine whether these procedures and practices are sufficient to ensure that LEAs in the State effectively implement these selected grant assurances.

New Hampshire Part B 2009 Verification Visit Letter- Enclosure Required ActionslNext Steps No action is required.

Data

Critical Element 1:Collecting and Reporting Valid and Reliable Data Does the State have a data system that is reasonably designed to collect and report valid and reliable data and information to the Department and the public in a timely manner?

Verification Visit Details and Analysis The State reported that the principal method the NHDOE uses for collecting and reporting data to OSEP is the New Hampshire Special Education Information 'System (NHSEIS) data system. This is a web-based system which includes data from IEP development to data analysis and reporting. The "Easy IEP", an online application, is used by 85% of the LEAs in the State. An IEP cannot be finalized unless certain fields are completed. Based on the business rules established in the system, there is a series of symbols that indicate the status of a student's records, e.g., a symbol to identify that a student's IEP is pending, a student's three-year evaluation is due, etc. The 15% of the districts that do not use the online IEP use an optional system that requires the district to enter data points. NHSEIS contains unique student identifier assigned by the State and another one assigned to special education.

The State reported that the NHSEIS system generates 618 data for child count, educational environments, preschool environments, exiting, and discipline data. Personnel data is collected through the Educator Information System (EIS), managed by the Bureau of Credentialing, and assessment data is collected through the state assessment data system managed by the Office of Accountability. The NHDOE has posted a professional data calendar on the NH Department website that indicates every data submission report and the corresponding due date. In addition, the SEA issues memoranda and reminders to the LEAs regarding pending data submission.

The State has a system of edit checks that identifies anomalies. There are edit checks within the NHSEIS and staff is responsible to review for any anomalies. If there are data anomalies, the State first works with data managers and system development specialists. If additional technical assistance is required, the State consults with the vendor, Public Accounting Group (PCG). In addition to edit checks, the State follows a consistent set of data procedures, data definition and business rules.

To ensure –the validity and reliability of data collected, the NHDOE provides guidance and training to LEAs on data collection and management. The State offers regular training on the NHSEIS for both administrators and special education staff either at the State office or on-site at the LEA. There are also by-weekly telephone conferences to offer assistance to LEA staff and a message board on the NHSEIS where the State has daily postings regarding the system. NHDOE provided OSEP staff with a walk-through of NHSEIS data collection and management system which included guidance, scheduled training session, and the message boards used by LEAs.

While on-site, OSEP reviewed data collected for selected APR indicators through the NHSEIS system including data related specifically to timely evaluations (Indicator 11) and timeline

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requirements and processes for complaints, resolution sessions and due process (Indicators 16, 17 and 18). In addition to the NHSEIS system, OSEP reviewed the complaint and due process logs and respective tracking systems for the New Hampshire dispute resolution system. Based on OSEP's review, OSEP believes that New Hampshire has a system that is reasonably designed to accurately report APR data for these indicators.

OSEP Conclusions With one exception, based on the review of documents, analysis of data, and interviews with State staff, OSEP believes that the State has a system that is reasonably designed to collect and report valid and reliable data and information to the Department and the pubic in a timely manner. In Critical Element 3: Dispute Resolution, OSEP found that the State has failed to demonstrate compliance with requirements in 34 CFR §300.152(a) and (b)(1)(i) for timely complaint resolutions. Accordingly, it is unclear whether the State's data for Part B Indicator 16 has been valid and reliable. OSEP cannot, however, without conducting a review of data collection and reporting practices at the local level, determine whether all public agencies in the State implement the State's data collection and reporting procedures in a manner that is consistent with Part B.

Required Actions/Next Steps No further action is required beyond what is required in Critical Element

Critical Element 2: Data Reflect Actual Practice and Performance Does the State have procedures that are reasonably designed to verify that the data collected and reported reflect actual practice and performance?

Verification Visit Details and Analysis NHDOE ensures that data it collects and reports reflect actual practice through a series of checks

and balances and training of personnel at the State and local level. At the local level, data managers review data to ensure accuracy and follow-up at the school level when anomalies occur. Data managers are trained and use a variety of tools to ensure that the data they submit are complete and accurate. Local Superintendents are required 10 certify the accuracy of the data reports submitted to the State. State personnel review the data reports and look for unusual or inconsistent data. They cross-reference data points from the previous year and verify the data through visual examination of the data, the use of consistent definitions, inter-rater reliability checks, cross-reference of 616 and 618 data, utilization of electronic edit checks, and comparison of practice and source data. SEA staff also review data submitted by LEAs and use the data as part of the monitoring review to determine accuracy.

### **OSEP Conclusions**

Based on the review of documents, analysis of data, and interviews with State and local personnel, OSEP believes that the State has procedures that are reasonably designed to verify that the data collected and reported reflect actual practice and performance. OSEP cannot, however, without conducting a review of data collection and reporting policies at the local level, determine whether all public agencies in the State implement the State's data collection and reporting procedures in a manner that reflects actual practice and performance.

III.

Required ActionslNext Steps No action is required.

Critical Element 3: Integrating Data Across Systems to Improve Compliance and Results Does the State compile and integrate data across systems and use the data to inform and focus its improvement activities?

Verification Visit Details and Analysis

The State uses its data system for continuous improvement, monitoring, technical assistance, and support for LEAs. NHDOE also uses its data system to improve programs by issuing guidance memos, developing professional development opportunities, making legislative changes and distributing discretionary funds. An example is the *Follow the Child* initiative, which focuses on three domains of personalized learning and assessment for the success of each child: personally, physically and academically. During the 2007-2008 school year, NHDOE continued to implement this initiative, providing opportunities to help teachers and administrators develop the tools and techniques necessary to create classrooms and schools focused on success. This initiative is intended to encourage more

students to be successful in the classroom and to ensure that more

students graduate from high school better prepared for post-school pursuits.

NHDOE also utilizes the data to make determinations regarding LEA performance for its accountability system. Each LEA has a district profile that is accessible on the NHDOE website. NHDOE reported that LEAs use data to inform decision making, develop improvement plans and to direct professional development activities. The State reported that it also uses data to apply for Improvement Grants through the U.S. Department of Education to improve statewide performance, professional development and student literacy.

**OSEP Conclusions** 

Based on review of documents, analysis of data, and reviews with State staff, OSEP believes that the State compiles and integrates data across systems and uses data to inform and focus its improvement activities.

Required ActionslNext Steps No action is required.

Fiscal

Critical Element 1: Timely Obligation and Liquidation of Funds Does the State have procedures that are reasonably designed to ensure the timely obligation and liquidation of IDEA funds? Verification Visit Details and Analysis The State reported, through interviews and written documentation, that it awards funds to its LEAs for a 12-month grant period that runs July 1 to June 30 of the following year, provided the LEA has an approvable application. OSEP confirmed through the U.S. Department of Education's

New Hampshire Part B 2009 Verification Visit Letter- Enclosure

Grants Administrative and Payment System that New Hampshire expended all of its FFY 2004 funds and all but \$3,505 of 619 and \$817 of its 611 FFY 2005 funds.

New Hampshire Part B 2009 Verification Visit Letter- Enclosure

Tydings Amendment Under 34 CFR §76.709(a), which implements section 421(b) of the General Education Provisions

Act (GEPA), 20 U.S.C. 1225(b), also known as the Tydings Amendment, "[i]fa State or subgrantee does not obligate all of its grant or subgrant funds by the end of the fiscal year for which Congress appropriated the funds, it may obligate the funds during a carryover period of one additional fiscal year." Section 76.709(b) requires the State to return any carryover funds not obligated by the State or its subgrantees to the Federal government at the conclusion of the carryover period.

Under a State-administered program such as Part B of IDEA, where States are required to distribute subgrant funds to LEAs, the Tydings Amendment allows States and subgrantees to obligate grant funds not only during the fiscal year for which those funds are appropriated, but also during the succeeding fiscal year. For a program such as Part B of the IDEA, which is forward-funded, funds must remain available to the State and its subgrantees -- in this case, LEAs -- for obligation from July I through September 30 of the second fiscal year (27 months) if the funds become available on July I; or from October I through September 30 of the second fiscal year (24 months) if the funds become available on October 1.

The State reported that if an LEA fails to obligate all funds by the end of the grant period, the State requires its LEAs to return unexpended funds to the SEA, which redistributes the funds the following year. The SEA explained to OSEP that the purpose of this practice is to minimize the amount of funds that the State returns to the Federal government at the conclusion of the Tydings period. However, because the Tydings Amendment applies to these subgrants at the LEA level, it is inconsistent with the Tydings Amendment for NHDOE to impose a requirement that LEAs return unobligated funds at the conclusion of the 12-month period of availability of those funds.

**OSEP Conclusions** 

Based on review of documents, analysis of data, and interviews with NHDOE staff, OSEP concludes that NHDOE has procedures that ensure the timely liquidation of Part B funds at the conclusion of the period of their availability. However, OSEP also concludes that NHDOE's procedures or practices for timely obligation of Part B funds are inconsistent with 34 CFR §76.709(a), because they do not permit

subgrant funds at the LEA level to remain available for LEAs to obligate for one additional fiscal year following the fiscal year in which Congress appropriate those funds.

Required Actions/Next Steps Within 60 days of the date of this letter, NHDOE must provide documentation that its procedures for obligation of carryover funds under Part B of the IDEA as applied to subgrants of Part B funds at the LEA level are consistent with 34 CFR §76.709(a).

Critical Element 2: Appropriate Distribution of IDEA Funds

Does the State have procedures that are reasonably designee~ to ensure appropriate distribution of IDEA funds within the State?

New Hampshire Part B 2009 Verification Visit Letter- Enclosure

Verification Visit Details and Analysis NHDOE reported that when calculating LEAs' subgrants, the State uses the base year child count (December I, 1999 Child Count), enrollment and poverty. The State requires all Least that receive Federal funds to provide an assurance annually that they will follow Federal requirements regarding those funds, including maintenance of effort (MOE), supplement not supplant, and other appropriate accounting procedures.

NHDOE reported that LEAs must complete an annual grant application for funds either on paper or through the State online system before receiving their annual Part B grant award. The application process has internal checks so that error messages are generated if incorrect amounts are entered. Business rules will not allow a record to be closed or processed if it fails a variety of data checks. When the grant application is received by the State, it is assigned to an SEA employee who reviews it to ensure that activities and costs are allowable, that codes are appropriate, that private schools have had their participation/consultation, and that there is no supplanting. Currently grant applications and finances are managed through the education bureau.

A new statewide financial system called New Hampshire First was initiated on July 1,2009. It includes payroll, grants, expenditures, and payments. All departments in the State will eventually be included in the new system. The two systems are currently operating concurrently. The goal is to ultimately fold both systems together. The American Recovery and Reinvestment Act grant system (a web based system) was the impetus to join the systems.

**OSEP Conclusions** 

Based on the review of documents, analysis of data, and interviews with State and local personnel, OSEP believes the State has procedures that are reasonably designed to ensure appropriate distribution of IDEA funds within the State. OSEP cannot, however, without collecting data at the State and local levels, determine whether all public agencies in the State implement fiscal procedures that ensure appropriate distribution of IDEA funds.

Required Actions/Next Steps No action is required.

Critical Element 3: Appropriate Use of IDEA Funds Does the State have procedures that are reasonably designed to ensure appropriate use of IDEA funds?

Verification Visit Details and Analysis The NHDOE has a dedicated financial officer and grants manager who works directly with program staff to ensure that IDEA funds are used appropriately. The State, through its State appropriations system, identifies the Part B funds by accounting codes. The accounting codes have sub codes that identify how the funds are expended. In the State system, a Common Accounting Number (CAN) is used to control the fiscal years. The State uses the accounting data system to establish the expenditures from the previous year and the amount of the appropriation that was passed by the State Legislature. The State then compares the amount appropriated by the I Part B funds are distributed only to LEAs. Charter Schools in New Hampshire do not operate as LEAs for the purpose of IDEA. The LEA where the student resides is responsible for providing a tree appropriate public education when the student is enrolled in a Charter School.

New Hampshire Part B 2009 Verification Visit Letter- Enclosure

Legislature to confirm that it is greater than the previous year's expenditures in order to ensure that the State is meeting its State level MOE requirement in 34 CFR §300.163. NHDOE reported to OSEP that

it does not have other sources of funding, such as through either Mental Health or V vocational Rehabilitation, that support special education services in the State.

The State ensures LEAs comply with the fiscal requirements of IDEA (i.e., maintenance of effort (MOE), supplanting, CEiS spending, and private school spending) through its system of assurances, budget approval, amendment process, monitoring of LEAs, and internal and external audits. LEAs are required to maintain control over all property, equipment, and supplies purchased with Part B funds, used for children who are parentally-placed in private schools, through an inventory control system. LEAs are required to report on the inventory annually.

NHDOE reports that LEAs contract annually for single audits. These audits are submitted to the Commissioner's office and are reviewed and verified by internal auditors. The accounting firm, KPMG, LLP from Boston, MA, conducts annual State audits of Federal funds over \$300,000. In addition, KPMG reviews a sample of LEA audits to verify the SEA data. There have been no findings of significance in the past two years. The State has. established a Catastrophic Aid fund that is like a Risk Pool, but does not utilize IDEA funds for the program.

OSEP Conclusions Based on the review of documents, analysis of data, and interviews with State personnel, OSEP

believes the State has procedures that are reasonably designed to ensure appropriate distribution of IDEA funds within the State. OSEP cannot, however, without collecting data at the local levels, determine whether all public agencies in the State implement fiscal procedures that ensure appropriate distribution of IDEA funds.

Required Actions/Next Steps No action is required.

## State Advisory Committee on the Education of Students/Children with Disabilities; Advising the Governor and Legislature; Per RSA 186-C:3b

March 31, 2010

Santina Thibedeau Director Bureau of Special Education New Hampshire Department of Education Pleasant Street Concord, NH 03301

Dear Ms. Thibedeau,

This letter serves as a formal written record of the input that was provided at our March 3<sup>rd</sup> meeting of the State Advisory Committee on the Education of Children/Students with Disabilities (SAC) in regard to the selection of an independent contractor to evaluate the program approval and monitoring system per RSA 186C:5(X):

### RSA 186-C:5(X) states in part:

The department, with input from the advisory committee on the education of children/students with disabilities, shall select and contract with an independent, nationally recognized organization in program evaluation and quality assurance to evaluate in 2010 and decennially thereafter, the effectiveness of the program approval and monitoring system, including whether it is carrying out activities in RSA 186-C:5 in an efficient manner. Such organization shall submit recommendations for any improvements to the commissioner, the state board of education, the governor, and the general court within 90 days of completing the program evaluation.

Before making these formal recommendations, a subcommittee studied the issue and brought its input before the full SAC. After discussion and formal voting, the following are SAC's formal input and recommendations:

- A. The RFP should be circulated through newsletters, publications and list serves that potentially qualified and interested organizations from around the country might subscribe to, in addition to placing it in any standard or State-required publications for RFP's. The RFP should also be sent directly to persons or entities that the Department or stakeholders feel might be qualified and have an interest, including the one's listed on Dick Cohen's list. (attached)
- B. In addition to any standard or boilerplate criteria or considerations, we propose the following:
  - 1. The organization selected be independent from the NH Department of Education,

which at a minimum would mean that it have no ongoing, periodic or frequent relations with NH DOE, with preference given to organizations outside New Hampshire.

- 2. The agency/organization have experience and expertise in program evaluation and quality assurance and specifically evaluating the types of processes specified in RSA 186-C:5.
- 3. It be an organization that has experience and expertise in evaluating systems (agencies or other entities) that delivers or oversees education or services to individuals, preferably to children with disabilities. However an organization that primarily focuses on evaluation of adult systems would be considered. Preference would be given to organizations that have evaluated government systems meeting these criteria.
- 4. The RFP reference RSA 186-C:5 and any other relevant federal or state statutes or regulations related to program approval and monitoring.
- 5. The RFP ask organizations to submit with their proposal the design and methodology for the evaluation as well as pricing. Additionally, organizations will provide and overview of the evidence based practices and/or research upon which their proposal is based.
- 6. That experience, expertise, quality of the proposal, and cost all be among the considerations in selection process. In other words, cost alone obviously would not be the sole criteria.

C. After a draft RFP is developed, SAC is requesting an opportunity to comment before the RFP is issued.

D. After proposals are received, the SAC requests that two to three SAC members sit on the committee in an advisory role to review the proposals and make the selection.

We thank you for the opportunity to provide input on this very important selection process and hope that the department finds these recommendations helpful in selecting an independent contractor.

Yours truly, Patricia Ann Swonger Chair,

State Advisory Committee on the Education of Children/Students with Disabilities

Cc:Commissioner Barry

Attachment

## New Hampshire State Advisory Committee on the Education of Students/Children with Disabilities; Advising the Governor and Legislature; Per RSA 186-C:3b

April 8, 2010

Governor John Lynch New Hampshire State House 25 Capitol Street Concord, NH 03301

Dear Governor Lynch,

The State Advisory Committee on the Education of Children/Students with Disabilities (SAC) is charged, among other things, to advise state officials on issues related to special education and to promote communication and cooperation among individuals involved in the education of students with disabilities. The SAC is comprised of a diverse group of 39 individuals defined by statute, and appointed by the Governor, with at least fifty percent of the group being parents of students with disabilities and individuals with disabilities. In addition, members include representation from special education teachers, public and private administrators, special education administrators, DHHS and DOE.

The committee is concerned about how any proposed budget cuts would impact children/students with disabilities. One of a number of areas of major concern is any cuts which may result in the reinstatement of the wait list for persons with developmental disabilities and acquired brain injuries. It was a great moment in our state and a testament to progressive leadership and basic humanity when the Legislature passed SB 138 three years ago and you signed it into law. We therefore urge you not to reduce or eliminate funding which would in effect reinstate the wait list. The reinstatement of the wait list would undermine the investment and progress of 12 years of schooling and special education delivered to children with disabilities.

Thank you for your time and consideration of the input from this committee.

Yours Truly,

Patricia Ann Swonger Chairman State Advisory Committee on the Education of Children and Students with Disabilities

cc: Nicholas Toumpas, Commissioner, DHHS Virginia Barry, Commissioner, DOE

## New Hampshire State Advisory Committee on the Education of Students/Children with Disabilities; Advising the Governor and Legislature; Per RSA 186-C:3b

May 7, 2010

Governor John Lynch New Hampshire State House 25 Capitol Street Concord, NH 03301

Dear Governor Lynch,

The State Advisory Committee on the Education of Children/Students with Disabilities (SAC) is charged pursuant to RSA 186-C with, among other things, advising state officials on issues related to special education and to promote communication and cooperation among individuals involved in the education of students with disabilities. The SAC is comprised of a diverse group of 39 individuals defined by statute, and appointed by the Governor, with at least fifty percent of the group being parents of students with disabilities and individuals with disabilities. In addition, members include representation from special education teachers, public and private administrators, special education administrators, DHHS and DOE.

The committee is extremely concerned about the negative impact of the proposed \$7.8 million cut in the funding of catastrophic aid to school districts. The proposed reduction amounts to almost one third of the total currently budgeted for catastrophic aid. Such drastic reduction could result in severe difficulty and possible inability of some districts to provide the educational services needed by many or our students with disabilities. It also will likely increases costs to local communities.

We therefore urge you not to reduce funding of catastrophic aid to districts. Thank you for your time and consideration of the input from this committee.

Yours Truly,

Patricia Ann Swonger Chairman State Advisory Committee on the Education of Children and Students with Disabilities

cc: Virginia Barry, Commissioner, DOE Terie Norelli, Speaker, NH House of Representatives Sylvia Larsen, President, NH Senate Marjorie Smith, Chair, House Finance Committee Lou D'Allesandro, Chair, Senate Finance Committee

Senator John Gallus

Senator Deborah Reynolds

Senator Jeb Bradley

Senator Kathleen Sgambati

Senator Matthew Houde

Senator Jacalyn Cilley

Senator Harold Janeway

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Senator Peter Bragdon

Senator Peggy Gilmour

Senator Bette Lasky

Senator Sharon Carson

Senator David Boutin

Senator John Barnes, Jr.

Senator Betsi DeVries

Senator Robert Letourneau

Senator Amanda Merrill

Senator Michael Downing

Senator Margaret Hassan

Senator Martha Fuller Clark

Teacher Certification Action Group UNH Institute on Disability NH Leadership Series April 17, 2010

Patricia Swonger, Chair State Advisory Committee on the Education of Students/Children with Disabilities 6 Klara Drive Merrimack, NH 03054

Dear Ms. Swonger, We are writing to ask the New Hampshire State Advisory Committee on the Education of Students/Children with Disabilities recommend to the Commissioner of Education and the Bureau of Credentialing that all teachers obtain 10-15 hours of professional development on Inclusive Education and Inclusive Practice every three years for recertification. The NH Department of Education, Bureau of Special Education, has a target to have 78% of students with IEPs be educated in the general education classroom for more than 80% of the time (NH Department of Education, IDEA Part B Special Education State Performance Plan (SPP)for 2005- 2010, 2010). This means that, as a state goal, more and more students with disabilities will be educated by general education teachers in the general education classroom in the coming years. More and more, teachers will be required to teach a diverse group of learners. We believe requiring professional development on the principles of inclusive education would create effective teachers, benefit all students, are aligned with state and federal initiatives already in place, would raise test scores for all students and would create more successful inclusion for students with disabilities in the general education classroom. It has long been known that Inclusive Education is best practice for children with disabilities (National Center for Learning Disabilities, 2009; Bennett, Deluca, & Bruns, Fall 1997). Inclusive Education is defined as" All students educated in age appropriate regular education classrooms, in neighborhood schools, and the supports provided so that students, teachers and classrooms can be successful" (NHLeadership, 2010). Students with disabilities who are educated alongside their peers show improved educational outcomes as well as achieved IEP goals, improved communication and social skills, increased positive peer interaction and improved post school adjustment (Bennett, Deluca, & Bruns, Fall 1997).

Inclusive Education has also been shown to benefit "non labeled" or children without disabilities. Margaret Ann Hoban's theses on the effects of inclusion on general education students shows that the "general education students progressed well academically, appeared to enjoy the classes they were in, worked well with the students in the class and expressed concern when others were unable to do things" (Hoban, 1999). Additionally, an independent analysis of the inclusion program for grades 3-8 in Queen's NY showed that both special education students and general education students reading scores improved greater than their peers in inclusive classrooms (Weiner, 2003). There are other benefits as well. Deb Staub, in her article "Inclusion and the Other Kids" writes there are number of important benefits for nondisabled students including friendship, social skills, self esteem, personal principles, patience and comfort level with people who are different (Staub, 1996). Additionally, research on the effects of inclusion on teachers demonstrated "overwhelming positive effects of inclusion ...[on] teaching and learning about disabilities, curriculum and materials, success for all, student assessment and Independent Education Programs, collaborative problem solving, and accountability" (Rainforth, 1992). It has been shown, however, that Inclusion is only successful for all when there is proper support and services for the regular education teacher including "professional development dealing solely with Inclusion" (Hoban, 1999).

Our own survey of educators in New Hampshire showed overwhelmingly that teachers are interested in attending workshops on Inclusive Practices. Many have already taken classes but still want to learn more. Teachers are most interested in information on how inclusion impacts the whole classroom and the best ways to deal with classroom disruptors. Many teachers expressed that they find time restrictions to be the biggest barrier. Professional development on Inclusive Education would address these topics by having course offerings on collaboration and team building, time management, behavior management and positive behavior supports.

In looking at teacher certification, our group has discovered that in the colleges and universities in New Hampshire, very little is offered for courses relative to Inclusive Education. The University of New Hampshire, Keene State College and Plymouth State College all do a wonderful job training teachers in their perspective field. Each college has a great record of producing great classroom teachers and special education teachers. They do require the students studying to become teachers to take one or two classes which provide a general overview of special education, but these courses do not provide the depth and scope needed. Due to this many general education teachers have a difficult time with inclusion because they do not know how to teach the "special students".

Professional Development on Inclusive Education could be easily obtainable by educators in New Hampshire. There is a variety of sources available including UNH's Institute on Disabilities National Inclusive Education Initiative. This year, the NIEI's free web-based 16 session course "Educator's Leadership Series" has 70 educators enrolled from all over the country. This high quality program is generated right here in New Hampshire. There would be plenty of other opportunities available as well as the umbrella of "Inclusive Practice" covers a wide array of topics including, but not limited to, the Philosophies of Inclusive Education, Team Building and Collaboration, Positive Behavior Support, Classroom Management, Universal Design in Learning, Differentiated Instruction, Assistive Technology and The Role of the Paraprofessional as well as classes on specific disabilities. The requirement to have every teacher have a small number of professional development hours every three years on Inclusive Practice would benefit New Hampshire educators and New Hampshire students. Research has shown that a teacher's attitude is one of the most important elements needed for inclusion to be successful (Weiner, 2003). By requiring professional development on Inclusive Practice for all teachers, the Department of Education would be reaching the most pivotal person in whether Inclusion for a particular student is successful or not; the child's teacher. It would significantly increase the percentage of successful inclusion around the state and would help the Bureau of Special Education meet their target. It would also benefit other New Hampshire initiatives such as "Follow the Child" and Federal programs such as No Child Left Behind and Response to Intervention. This initiative would not be a cost to the state of NH, would improve teacher performance and could actually result in savings. Inclusive education practices would reach all diverse learners, including English as a Second Language and Gifted learners. It would benefit every child and every teacher in New Hampshire.

Thank you for your consideration.

Sincerely,

William Cohen Marie Primeau Katherine Epstein Teacher Certification Action Group, NH Leadership 2010

### Works Cited

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## New Hampshire State Advisory Committee on the Education of Students/Children with Disabilities; Advising the Governor and Legislature; Per RSA 186-C:3b

May 7, 2010

Governor John Lynch New Hampshire State House 25 Capitol Street Concord, NH 03301

Dear Governor Lynch,

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We therefore urge you not to reduce funding of catastrophic aid to districts. Thank you for your time and consideration of the input from this committee.

Yours Truly,

Patricia Ann Swonger Chairman State Advisory Committee on the Education of Children and Students with Disabilities

cc: Virginia Barry, Commissioner, DOE Terie Norelli, Speaker, NH House of Representatives Sylvia Larsen, President, NH Senate Marjorie Smith, Chair, House Finance Committee Lou D'Allesandro, Chair, Senate Finance Committee

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